#### **RESOLUTION NO. 2013-182**

# A RESOLUTON OF THE CITY COUNCIL OF THE CITY OF ELK GROVE AUTHORIZING THE CITY MANAGER TO EXECUTE AN ECONOMIC DEVELOPMENT TREATMENT CAPACITY BANK PROGRAM AGREEMENT WITH THE SACRAMENTO REGIONAL COUNTY SANITATION DISTRICT

WHEREAS, on June 30, 1999, the Sacramento Regional County Sanitation District (SRCSD) enacted a District Treatment Capacity Buyback ordinance whereby SRCSD purchased unused industrial sewer treatment capacity; and

**WHEREAS**, SRCSD allocated the unused capacity to individual jurisdictions in the form of fee credits to be used for economic development purposes; and

**WHEREAS**, the program has become a financial burden to SRCSD in its present form; and

WHEREAS the SRCSD and participating agencies desire to revise and replace the provisions of the current program; and

WHEREAS, the Board of Directors of the SRCSD has, on August 28, 2013, approved the Economic Development Treatment Capacity Bank Program Agreement.

NOW THEREFORE BE IT RESOLVED, that the City Council of the City of Elk Grove hereby authorizes the City Manager to execute the Economic Development Treatment Capacity Bank Program Agreement with the Sacramento Regional County Sanitation District in substantially the form presented in Exhibit A, and subject to approval as to form by the City Attorney.

PASSED AND ADOPTED by the City Council of the City of Elk Grove this 25<sup>th</sup> day of September 2013.

GARY DAVIS, MAYOR of the

CITY OF ELK GROVE

ATTEST:

APPROVED AS TO FORM:

JONATHAN P. HOBBS,

CITY ATTORNEY

## SACRAMENTO REGIONAL COUNTY SANITATION DISTRICT

# ECONOMIC DEVELOPMENT TREATMENT CAPACITY BANK PROGRAM AGREEMENT

This Agreement is made and entered into on this \_\_\_\_ day of \_\_\_\_\_\_\_, 2013 between the Sacramento Regional County Sanitation District, a county sanitation district pursuant to and operating under the authority of the County Sanitation District Act, commencing at Health and Safety Code section 4700, hereinafter referred to as "SRCSD" or "District", and the City of Elk Grove, a municipal corporation of the state of California (hereinafter referred to as "Agency"). The term "Agencies" hereinafter refers to those jurisdictions, including the Agency, that participate in the SRCSD Economic Development Treatment Capacity Bank (hereinafter referred to as "Econ Bank") Program.

#### RECITALS

- WHEREAS, on June 30, 1999, the SRCSD Board of Directors enacted a District Treatment Capacity Buyback Ordinance whereby the District purchased unused industrial treatment capacity; and
- WHEREAS, pursuant to the provisions of that Ordinance, the District purchased \$15.3 million dollars worth of excess wastewater treatment capacity from industries within the jurisdictional limits of the District; and,
- WHEREAS, the excess treatment capacity purchase was converted to Econ Bank credits which correspond to Equivalent Single-family Dwelling (ESDs) units; and,
- WHEREAS, the District found that it was in the best interests of the District and its ratepayers to place the Econ Bank credits in the Econ Bank; and,
- WHEREAS, the purpose of the Econ Bank is to encourage economic development within the District's jurisdictional limits in that the purchased Econ Bank credits could be used as a discount to reduce the sewer impact fees; and,
- **WHEREAS**, the Agencies acknowledged that their abilities to offer Econ Bank credits will assist them in encouraging economic development; and,
- WHEREAS, the District determined that it is in the best interests of the District and its ratepayers to distribute the Econ Bank credits to the Agencies; and,
- WHEREAS, in 2001, the District and the Agencies entered into an agreement to distribute the 16,606 credits among the Agencies and the District; and
- WHEREAS, the SRCSD and each Agency entered into a new agreement in 2003 to provide flexibility to allow Agencies and the District to utilize their Econ bank credits to promote the construction of affordable housing; and
- WHEREAS, the SRCSD was authorized to execute a new agreement with the Agencies on March 23; 2005 and Agencies entered into the new agreement with SRCSD to re-establish the Econ Bank program guidelines and disbursement criteria and allocate the additional 2,545

124.27

Econ Bank credits purchased in 2002 among various Agencies and the District, resulting in a total of 19,151 Econ Bank credits under the Program; and

**WHEREAS**, the Agencies and SRCSD recognize and acknowledge that it is in the best interest of each jurisdiction to continue to participate in the Econ Bank Program; and

WHEREAS, the Agencies and SRCSD desire to revise and replace all prior agreements to allow the Agencies and the District the flexibility to utilize the credits to promote all types of development; and

WHEREAS, the Econ Bank Program has lasted significantly longer than originally envisioned and it does not have the ability to reflect the sewer impact fee changes that have occurred over time.

### NOW, THEREFORE, IT IS AGREED AS FOLLOWS:

## 1. Prior Agreements.

This Agreement is intended to amend, replace and supercede all prior agreements and resolutions between the parties hereto, related to the operation, allocation and use of the Econ Bank credits.

## 2. Economic Development Treatment Capacity Bank.

As historical reference, SRCSD established the Econ Bank and transferred to the Econ Bank a total of 19,151 Econ Bank credits in units of ESDs to Agencies and the District. Table 1 shows the distribution of the 19,151 Econ Bank credits and balance available as of June 30, 2013 for each Agency and SRCSD.

Agency Allocation of Econ Bank Remaining Econ Bank Credits (in ESDs) Credits as of June 30, 2013\* (in ESDs) SRCSD 1,434 802.9 City of Sacramento 8,727 3472.19 County of Sacramento 5,284 3581.38 City of Citrus Heights 1.206 978.12 City of Folsom 712 505.4 City of Elk Grove 1,146 712.11 City of Rancho Cordova 92 0

Table 1. Econ Bank Credit Allocation and Balance

550

#### 3. Ownership of Econ Bank Credits.

City of West Sacramento

The Agency acknowledges that the Econ Bank credits allocated are not and shall not become the property of the Agency. An Econ Bank credit is a right to discharge into the SRCSD sewerage system. Each Econ Bank credit is specific to the assigned parcel of real property when assignment of the Econ Bank credit is made by the Agency. The Econ Bank credits assigned to a parcel shall not be used as security in any agreement between the Agency and a customer. The Agency agrees that once an assignment of Econ Bank credits has been made

<sup>\*</sup>Remaining credits for all jurisdictions exclude credits assigned to projects that are undergoing or have undergone the plan check process as of June 30, 2013, with the exception of West Sacramento where the 124.27 credits includes the 100 credits assigned to Riverfront Hotel by the West Sacramento City Council.

and permits have been issued to a parcel, such assignment cannot be rescinded or revoked by the Agency. The capacity acquired through the use of Econ Bank credits may not be transferred to other real property except for industrial customers whose flow and load capacities are transferrable, as set forth in the SRCSD Consolidated Ordinance.

## 4. <u>Use of Econ Bank Credits</u>.

The Agency acknowledges that the Econ Bank credits allocated by SRCSD to all Agencies and the District are intended to promote the goal of economic development within the region. The Econ Bank credits may be assigned, by the Agency, to parcels for industrial, commercial, governmental, non-profit or residential users. The Agency shall define its own guidelines for entitlement to the Econ Bank credits allocated to it, and how the Agency dedicates those credits to the user or the number of credits granted to a user.

Further, the Agency agrees that the Econ Bank credits allocated by this Agreement shall not be used as an incentive to lure established industrial or commercial businesses from one Agency to another.

## 5. Payment for Econ Bank Credits.

The use of Econ Bank credits will entitle the user to a discount in sewer impact fees. The user shall pay the difference between the then existing sewer impact fee and the discount shown in Table 2, but not less than \$923 to ensure SRCSD cost recovery. Alternatively, the Agencies, at their sole discretion, may use additional Econ Bank credits (based on cash value) to make payment for the difference between the then existing sewer impact fee and the discount as shown in Table 2.

Table 2. Sewer Impact Fee Discount<sup>a</sup>

Fiscal Year	Infill Area – Discount per ESD Credit Used	New Area - Discount per ESD Credit Used
FY2013/14 (Effective January 1, 2014)	\$1,712	\$3,076
FY2014/15	\$1,952	\$3,042
FY2015/16	\$2,191	\$3,009
FY 2016/17	\$2,430	\$2,976
FY 2017/18	\$2,670	\$2,942
FY 2018/19	\$2,909	\$2,909

<sup>&</sup>lt;sup>a</sup> Discount value is inflated at 3.5% a year.

For example, if the impact fees were \$2,854 per ESD for the Infill Area and \$4,743 per ESD for the New Area in FY2014/15, the discounted impact fee in the Infill Area would still be \$923 per ESD because the difference between the Infill Area Impact Fee of \$2,854 and the Infill Area Discount of \$1,952 (from Table 2) is \$902, which is less than \$923. The discounted impact fee in the New Area for FY2014/15 would be \$1,701, which is the difference between the New Area impact fee of \$4,743 and New Area Discount of \$3,042 (from Table 2). In this example, if the Agency wishes to use additional Econ Bank credits in lieu of requiring the user to make cash payment, the Agency may use an additional 0.63 ESD (\$923/\$1462) if the use is in Infill Area or an additional 1.16 ESD (\$1701/\$1462) if the use is in the New Area.

Starting in FY2019/20, the discount will be inflated according to the change in the Engineering News-Record (ENR) Construction Cost Index (CCI).

For example, if the ENR CCI were to be 12,000 in FY2018/19 and 12,300 in FY2019/20, then the discount for both the Infill and New areas in FY2019/20 would be:

$$$2,982 = (12,300/12,000) \times $2,909$$

where \$2,909 was the discount from FY2018/19 per Table 2.

## 6. Inter-Agency Transfers.

The Agency may transfer the Econ Bank credits allocated to it to any of the other Agencies. In the event of such a transfer, the Agency shall provide SRCSD with written notice of the identity of the transferee and the number of Econ Bank credits transferred. By execution of the Agreement, the Agency receiving such a transfer will be liable to SRCSD for the sewer impact fee payment as set forth in Section 5.

# 7. <u>Distribution of SRCSD's Remaining Econ Bank Credits</u>

SRCSD's remaining Econ Bank credits (total of 802.9 per Table 1) will be distributed to the Agency once an agreement in the form of this Agreement has been approved and executed by each Agency. Distribution of the credits will be in the amounts shown in Table 3, and the distribution is approximately proportional to the population count (based on 2010 census data) within each Agency's geographical boundary in the SRCSD service area.

Table 3. Allocation of SRCSD's Remaining Econ Bank Credits

Agency	Allocation of SRCSD's Econ Bank Credits (in ESDs)	
City of Citrus Heights	47.4	
City of Elk Grove	85.4	
City of Folsom	41.1	
City of Rancho Cordova	36.9	
City of Sacramento	266.1	
County of Sacramento (unincorporated area)	298.2	
City of West Sacramento	27.8	

Agencies agree to use or liquidate the newly allotted credits listed in Table 3 by June 30, 2015. If liquidated, the newly allotted credits will receive a cash payment of \$1462 per ESD. Use and liquidation of the previously allotted Econ Bank credits as indicated in Section 2 will be subject to the terms and conditions in Section 14. If the Agency does not execute this Agreement by December 31, 2013, the Agency will lose any and all rights to the additional Econ Bank credits to be received from the above distribution.

## 8. Procedure.

If the Agency determines to assign all or a portion of its allocated Econ Bank credits, it shall contact SRCSD for application of that portion of Econ Bank credits to a user of a designated parcel. The application shall set forth the nature of the new business or project and parcel location. If the Agency is not already aware of the number of credits necessary to serve that parcel, SRCSD staff shall determine the number of Econ Bank credits required to serve the parcel based upon the intended use of the parcel. Said determination of the amount of Econ Bank credits necessary shall be made pursuant to the methods for estimating sewer service capacity in SRCSD Consolidated Ordinance. Consistent with the direction of the Agency assigning the units, SRCSD shall then assign the Econ Bank credits to the specified parcel. SRCSD shall provide the Agency written notice as to the number of Econ Bank credits assigned, including credits assigned to Infill and New areas respectively.

## 9. Accounting and Audit.

The Agency shall prepare and file with SRCSD an accounting of its use and transfer of its allocated Econ Bank credits during the previous calendar year in the Infill and New areas, respectively. Said accounting must be in writing and submitted to SRCSD on or before January 31st of each calendar year. SRCSD shall keep record of the number of Econ Bank credits allotted to the Agency, along with the used and remaining credits the Agency has available for use.

SRCSD shall have the right to conduct periodic audits as to the Agency's use of Econ Bank credits, upon thirty (30) days written notice to the Agency. A payment is delinquent if not made as set forth in Section 5. If it is determined from that audit that the Agency is delinquent in payment to SRCSD for the use of Econ Bank credits allocated herein, SRCSD shall provide the Agency with a Notice of Delinquency, setting forth the amount due to SRCSD. Payment of the delinquent amount, together with interest at the rate of ten (10) percent per annum, shall be payable to SRCSD within thirty (30) days of the date of the written Notice of Delinquency. If payment is not received by SRCSD within the time specified, SRCSD may suspend the Agency from participation in the Econ Bank Program until the delinquent amount has been paid.

#### 10. Party Contacts.

The Agency and SRCSD shall each designate a representative to act as a contact person between SRCSD and the Agency.

# 11. Mediation of Disputes.

In the event a dispute arises in the performance of this Agreement, the parties to that dispute agree to seek non-binding mediation of the dispute.

#### 12. Litigation.

By execution of this Agreement, the Agency waives all right to filing any claims or taking any legal action against SRCSD related to the legality of the Econ Bank Program, including the allocation, use and transfer of the Econ Bank credits. Nothing in this wavier would prevent the Agency from filing a claim or taking legal action relating to payment of Econ Bank Credits.

## 13. Transfers and Assignments.

The Agency may not transfer or assign any of the Econ Bank credits allocated to it except in the manner and procedure described in this Agreement. No parties may be added to this Agreement, and only the agencies listed in Section 2 are entitled to participate in the Econ Bank Program.

# 14. Liquidation

The Econ Bank Program will sunset on December 31, 2020. If the Agency has unused Econ Bank credits upon sunset of the program, it will receive financial compensation from SRCSD by March 1, 2021 at the rate of \$1,462 per unused Econ Bank credit.

Alternatively, the Agency may voluntarily liquidate, with 60-calendar days' advance written notice, up to the full amount of unused credits at the rate of \$1,462 per unused Econ Bank credit. SRCSD and the Agency will reconcile the credit balance within 30 calendar days of SRCSD receiving the written request for liquidation. SRCSD will make a good faith effort to furnish payment for the liquidated credits within 60 calendar days of SRCSD receiving the written request for liquidation.

## 15. Term of Agreement

This Agreement terminates on June 30, 2021.

#### 16. Amendments.

Any amendment to this Agreement must be in writing and executed by the parties.

### 17. Termination.

Termination of the Agreement for any reason other than as forth in Sections 15 must be in writing and executed jointly between the District and the Agency. Termination of the Agreement between the District and Agency does not affect the validity or enforceability of any Agreement between the District and any of the other Agencies.

### 18. Severability.

If any portion of this Agreement is found to be void or unenforceable, the remainder of the Agreement shall remain in full force and effect.

### 19. Counterparts.

This Agreement may be signed in counterparts.

### 20. Entire Agreement.

This Agreement represents the entire Agreement between the parties to the Econ Bank Program regarding the allocation, use and transfer of Econ Bank credits.

#### 21. Failure to Execute.

The failure of any of the Agencies listed in Section 2 to approve and execute an agreement in the form of this Agreement will not nullify or render this Agreement void or unenforceable.

#### 22. Effective Date.

Upon execution of this Agreement by its governing board, or their designee, the Agency shall be bound to the terms and conditions set forth above.

(SIGNATURE PAGE FOLLOWS)

IN WITNESS WHEREOF, the parties hereto have caused this Agreement to be duly executed as of the day and year first written above.

CITY OF ELK GROVE, a municipal corporation of the state of California	SACRAMENTO REGIONAL COUNTY SANITATION DISTRICT, a county sanitation district pursuant to and		
By:	operating under the authority of the County Sanitation District Act		
Title:	commencing at Health and Safety Code section 4700		
Date:			
	By:		
	Prabhakar Somavarapu, District		
Signed under the authority delegated by	Engineer		
Resolution No	Sacramento Regional County		
	Sanitation District (SRCSD)		
Agenda Date:			
•	Date:		
Item Number:			
<del></del>	Agreement Approved by the Board of		
	Directors with Authority Delegated to the		
APPROVED AS TO FORM:	District Engineer to execute the		
,	Agreement on behalf of District		
City Attorney/County Counsel:	Agenda Date:		
Oity Attornoy/County Council.			
	Item Number:		
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	APPROVED AS TO FORM:		
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	District Counsel:		
	Lisa A. Travis		
	Supervising Deputy County Counsel		
	Capationing Dopaty Country Country		
	Date:		
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# CERTIFICATION ELK GROVE CITY COUNCIL RESOLUTION NO. 2013-182

STATE OF CALIFORNIA	)	
<b>COUNTY OF SACRAMENTO</b>	)	SS
CITY OF ELK GROVE	)	

I, Jason Lindgren, City Clerk of the City of Elk Grove, California, do hereby certify that the foregoing resolution was duly introduced, approved, and adopted by the City Council of the City of Elk Grove at a regular meeting of said Council held on September 25, 2013 by the following vote:

AYES: COUNCILMEMBERS: Davis, Detrick, Cooper, Hume, Trigg

NOES: COUNCILMEMBERS: None

ABSTAIN: COUNCILMEMBERS: None

ABSENT: COUNCILMEMBERS: None

Jason Lindgren, City Clerk City of Elk Grove, California